

119TH CONGRESS
2D SESSION

S. _____

To establish certain protections for physicians and other licensed health professionals, place certain requirements on medical practices and management services organizations, and for other purposes.

IN THE SENATE OF THE UNITED STATES

Ms. WARREN (for herself, Mr. WYDEN, and Mr. MERKLEY) introduced the following bill; which was read twice and referred to the Committee on

A BILL

To establish certain protections for physicians and other licensed health professionals, place certain requirements on medical practices and management services organizations, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Stop Corporate Take-
5 overs of Physicians Act of 2026”.

1 **SEC. 2. PROHIBITION ON THE CORPORATE PRACTICE OF**
2 **MEDICINE, PROTECTIONS FOR EMPLOYED LI-**
3 **CENSEES, AND RESTRICTIONS REGARDING**
4 **MANAGEMENT SERVICES ORGANIZATIONS.**

5 (a) PROHIBITION ON THE CORPORATE PRACTICE OF
6 MEDICINE.—

7 (1) IN GENERAL.—Except as provided in para-
8 graph (3), it shall be unlawful for any partnership
9 or corporate entity, such as a professional corpora-
10 tion, limited liability company, or limited liability
11 partnership, that is not majority-owned and con-
12 trolled by 1 or more licensees to—

13 (A) own or control, in whole or in part, a
14 medical practice;

15 (B) employ, or enter into a contract for
16 the professional services of, a licensee; or

17 (C) engage in the practice of medicine (as
18 described in subsection (d)(4)(B)).

19 (2) MAJORITY-OWNED AND CONTROLLED BY LI-
20 CENSEES DESCRIBED.—For purposes of this sub-
21 section, a partnership or corporate entity shall be
22 considered majority-owned and controlled by 1 or
23 more licensees if such licensees—

24 (A) hold not less than a majority of the
25 ownership or membership interest in the part-
26 nership or corporate entity; and

1 (B) constitute a majority of the governing
2 body of such partnership or corporate entity.

3 (3) EXCEPTION.—This subsection shall not
4 apply to the following:

5 (A) Any non-profit or public health care
6 provider.

7 (B) A hospital (as defined in subsection (e)
8 of section 1861 of the Social Security Act (42
9 U.S.C. 1395x)), a hospital-affiliated clinic, a
10 critical access hospital (as defined in subsection
11 (mm)(1) of such section), or a rural emergency
12 hospital (as defined in subsection (kkk)(1) of
13 such section.

14 (b) PROTECTIONS OF LICENSEES AND REQUIRE-
15 MENTS REGARDING MEDICAL PRACTICES AND MANAGE-
16 MENT SERVICES ORGANIZATIONS.—

17 (1) PROTECTIONS OF LICENSEES.—

18 (A) AGREEMENTS.—

19 (i) IN GENERAL.—Except as provided
20 in clause (iii), it shall be unlawful for any
21 licensee, health care provider, or manage-
22 ment services organization to enter into
23 the following agreements:

24 (I) A non-compete clause.

1 (II) A non-disclosure or non-dis-
2 paragement agreement.

3 (ii) AGREEMENTS VOID.—Any agree-
4 ment described in clause (i) shall be void
5 and unenforceable.

6 (iii) EXCEPTION.—A non-compete
7 clause between a licensee of a medical
8 practice and the medical practice is only
9 valid and enforceable if the licensee is a
10 shareholder or member of the medical
11 practice or otherwise owns or controls an
12 ownership or membership interest that is
13 equivalent to 25 percent or more of the en-
14 tire ownership or membership interest that
15 exists in the medical practice.

16 (iv) CLARIFICATION.—Clause (i)(II)
17 does not limit or otherwise affect any cause
18 of action that—

19 (I) a party to, or third-party ben-
20 eficiary of, an agreement described in
21 such clause may have with respect to
22 a statement of a licensee that con-
23 stitutes libel, slander, a tortious inter-
24 ference with contractual relations, or

1 another tort for which a party has a
2 cause of action against the licensee; or
3 (II) does not depend upon or de-
4 rive from a breach or violation of an
5 agreement described in such clause.

6 (B) RESTRICTIONS ON HEALTH CARE PRO-
7 VIDERS.—A health care provider may not, ei-
8 ther directly or indirectly, through discipline,
9 punishment, threats, adverse employment ac-
10 tions, coercion, retaliation, or excessive pres-
11 sure, interfere with, control, or otherwise direct
12 the professional judgment or clinical decisions
13 of a licensee, including by—

14 (i) specifying the period of time a li-
15 censee may spend with a patient, including
16 the time permitted for a licensee to begin
17 or complete evaluating patients in an emer-
18 gency department or evaluate admitted pa-
19 tients;

20 (ii) determining the clinical status of
21 a patient, including whether the patient
22 should—

23 (I) be admitted to inpatient sta-
24 tus;

1 (II) be kept in observation sta-
2 tus;

3 (III) receive palliative care; or

4 (IV) be referred to an alternative
5 treatment center such as a skilled
6 nursing facility;

7 (iii) specifying how quickly a treat-
8 ment should be initiated;

9 (iv) controlling where a patient is re-
10 ferred to upon discharge;

11 (v) having final decision-making au-
12 thority over diagnoses, diagnostic termi-
13 nology, or diagnosis codes that are entered
14 into the medical record by the licensee;

15 (vi) controlling or limiting the range
16 of clinical orders available to licensees, in-
17 cluding by configuring or controlling the
18 medical record in a manner that influences
19 the clinical decision-making of a licensee;
20 or

21 (vii) any other action that the Com-
22 mission determines, in consultation with
23 the Secretary of Health and Human Serv-
24 ices, interferes or controls the clinical judg-
25 ment or decision making of a licensee.

1 (2) RESTRICTIONS REGARDING MANAGEMENT
2 SERVICES ORGANIZATIONS.—

3 (A) IN GENERAL.—A management services
4 organization or a shareholder, director, mem-
5 ber, manager, officer, employee, or contractor of
6 such an organization may not—

7 (i) control or enter into an agreement
8 to control or restrict the sale or transfer of
9 a medical practice's shares, interests, or
10 assets, or otherwise permit a person other
11 than a licensee to control or restrict the
12 sale or transfer of such shares, interests,
13 or assets;

14 (ii) issue shares of stock or other own-
15 ership interest in a medical practice or
16 cause a medical practice to issue shares of
17 stock or other ownership interest in such
18 practice, in a subsidiary of such practice,
19 or in an affiliate of such practice, including
20 by establishing or causing the establish-
21 ment of a medical practice with which the
22 management services organization or affil-
23 iate of such organization intends to con-
24 tract;

1 (iii) pay dividends from shares or an
2 ownership interest in a medical practice;

3 (iv) own or control shares or other
4 ownership interest in, serve as a director,
5 manager, or officer of, be an employee of,
6 be a contractor with, or otherwise partici-
7 pate in managing a medical practice;

8 (v) acquire, cause the acquisition of,
9 or finance the acquisition of shares or
10 other ownership interest in a medical prac-
11 tice;

12 (vi) contract with, or amend, renew,
13 or terminate a contract with a medical
14 practice for management services unless—

15 (I) the medical practice nego-
16 tiated the contract at arm's length
17 through legal counsel, negotiators,
18 and financial advisors selected by such
19 practice without the involvement of
20 the management services organization
21 and free from any financial conflict of
22 interest with the management services
23 organization; and

1 (II) any compensation under the
2 contract reflects fair market value, as
3 determined by the Commission;

4 (vii) advertise the services of a med-
5 ical practice under the name of an entity
6 that is not the medical practice; or

7 (viii) control or exercise de facto con-
8 trol over the administrative, business, or
9 clinical operations of a medical practice in
10 a manner that affects the nature or quality
11 of medical care that the medical practice
12 furnishes, including through exercising ul-
13 timate decision-making authority over—

14 (I) the hiring or termination of
15 employees of the medical practice;

16 (II) the work schedules, com-
17 pensation, or other terms of employ-
18 ment for licensees of the medical prac-
19 tice;

20 (III) staffing levels of the med-
21 ical practice;

22 (IV) the period of time a licensee
23 of the medical practice may see a pa-
24 tient;

1 (V) the disbursement of revenue
2 generated from licensee fees and other
3 revenue generated by services fur-
4 nished by licensees of the medical
5 practice;

6 (VI) required degrees or creden-
7 tials for a licensee of the medical
8 practice to see a patient;

9 (VII) the establishment of rev-
10 enue targets for licensees or other in-
11 centives for licensees of the medical
12 practice;

13 (VIII) decisions regarding the di-
14 agnostic coding used by the medical
15 practice;

16 (IX) clinical standards or policies
17 of the medical practice;

18 (X) policies regarding billing for
19 services furnished by the medical
20 practice;

21 (XI) the price, rates, or amounts
22 charged for services furnished by li-
23 censees of the medical practice; or

24 (XII) the negotiation, execution,
25 performance, enforcement, or termi-

1 nation of contracts with third-party
2 payors or individuals that are not em-
3 ployees of the medical practice.

4 (B) AGREEMENTS VOID.—Any agreement
5 between a management services organization
6 and a medical practice that allows a manage-
7 ment services organization or shareholder, di-
8 rector, member, manager, officer, employee, or
9 contractor of such an organization to take any
10 action that is in violation of this paragraph
11 shall be considered void, unenforceable, and
12 against public policy.

13 (c) REQUIREMENT OF LICENSEE OWNERS OF A
14 MEDICAL PRACTICE.—Licensee owners of a medical prac-
15 tice shall be—

16 (1) licensed and present in a State where serv-
17 ices to patients are furnished by the medical prac-
18 tice; and

19 (2) substantially engaged in delivering medical
20 care.

21 (d) DEFINITIONS.—For purposes of this section:

22 (1) COMMISSION.—The term “Commission”
23 means the Federal Trade Commission.

24 (2) HEALTH CARE PROVIDER.—The term
25 “health care provider”—

1 (A) means any entity that delivers health
2 care services; and

3 (B) includes a medical practice.

4 (3) LICENSEE.—The term “licensee” means a
5 physician (as defined in section 1861(r)(1) of the
6 Social Security Act (42 U.S.C. 1395x(r)(1)) or other
7 advanced practice provider such as a physician as-
8 sistant or nurse practitioner (as those terms are de-
9 fined in section 1861(aa)(5) of such Act (42 U.S.C.
10 1395x(aa)(5)) who is authorized under State law to
11 diagnose and treat patients in a clinical setting.

12 (4) MANAGEMENT SERVICES ORGANIZATION.—

13 (A) IN GENERAL.—The term “manage-
14 ment services organization” means an entity
15 that has entered into an agreement with a med-
16 ical practice to provide services to such practice
17 in return for compensation, including services
18 regarding payroll, human resources, employ-
19 ment screening, payer contracting, billing and
20 collection, coding, information technology serv-
21 ices, patient scheduling, property or equipment
22 leasing, and administrative or business services
23 that do not constitute the practice of medicine.

24 (B) PRACTICE OF MEDICINE.—For pur-
25 poses of this section, an entity shall be deemed

1 to be providing services that constitute the
2 practice of medicine if the provision of such
3 services affects the patient-licensee relationship,
4 including by—

5 (i) performing an evaluation of a pa-
6 tient that results in the formulation of a
7 differential diagnosis, diagnostic plan,
8 therapeutic plan and disposition of the pa-
9 tient; and

10 (ii) imposing an administrative or fa-
11 cility-based measurement or restriction on
12 any portion of the patient-licensee relation-
13 ship.

14 (5) MEDICAL PRACTICE.—The term “medical
15 practice” means a partnership or corporate entity,
16 such as a professional corporation, limited liability
17 company, or limited liability partnership that is or-
18 ganized for the purpose of practicing medicine.

19 (6) NON-COMPETE CLAUSE.—

20 (A) IN GENERAL.—The term “non-compete
21 clause” means a term or condition of employ-
22 ment that prohibits a worker from, penalizes a
23 worker for, or functions to prevent a worker
24 from—

1 (i) seeking or accepting work in the
2 United States with a different person
3 where such work would begin after the
4 conclusion of the employment that includes
5 the term or condition; or

6 (ii) operating a business in the United
7 States after the conclusion of the employ-
8 ment that includes the term or condition.

9 (B) TERM OR CONDITION OF EMPLOY-
10 MENT.—For the purposes of subparagraph (A),
11 a term or condition of employment includes, but
12 is not limited to, a contractual term or work-
13 place policy, whether written or oral.

14 (e) ENFORCEMENT.—

15 (1) ENFORCEMENT BY THE COMMISSION.—

16 (A) UNFAIR OR DECEPTIVE ACTS OR PRAC-
17 TICES.—A violation of this section or a regula-
18 tion promulgated under this section shall be
19 treated as a violation of a rule defining an un-
20 fair or deceptive act or practice under section
21 18(a)(1)(B) of the Federal Trade Commission
22 Act (15 U.S.C. 57a(a)(1)(B)).

23 (B) POWERS OF THE COMMISSION.—

24 (i) IN GENERAL.—Except as provided
25 in clause (iii), the Commission shall en-

1 force this section in the same manner, by
2 the same means, and with the same juris-
3 diction, powers, and duties as though all
4 applicable terms and provisions of the Fed-
5 eral Trade Commission Act (15 U.S.C. 41
6 et seq.) were incorporated into and made a
7 part of this section.

8 (ii) PRIVILEGES AND IMMUNITIES.—
9 Except as provided in clause (iii), any per-
10 son who violates this section shall be sub-
11 ject to the penalties and entitled to the
12 privileges and immunities provided in the
13 Federal Trade Commission Act (15 U.S.C.
14 41 et seq.).

15 (iii) NONPROFIT ORGANIZATIONS.—
16 Notwithstanding section 4, 5(a)(2), or 6 of
17 the Federal Trade Commission Act (15
18 U.S.C. 44, 45(a)(2), 46) or any jurisdic-
19 tional limitation of the Commission, the
20 Commission shall also enforce this section,
21 in the same manner provided in clauses (i)
22 and (ii), with respect to organizations not
23 organized to carry on business for their
24 own profit or that of their members.

1 (iv) AUTHORITY PRESERVED.—Noth-
2 ing in this section may be construed to
3 limit the authority of the Commission
4 under any other provision of law.

5 (v) RULEMAKING.—The Commission
6 shall promulgate in accordance with sec-
7 tion 553 of title 5, United States Code,
8 such rules as may be necessary to carry
9 out this section.

10 (2) PRIVATE RIGHT OF ACTION.—

11 (A) IN GENERAL.—Any person who has
12 been injured by a person in violation of this sec-
13 tion, or a regulation promulgated thereunder,
14 may bring a civil action against such person in
15 a court of competent jurisdiction.

16 (B) RELIEF.—In a civil action brought
17 under subparagraph (A) in which the plaintiff
18 prevails, the court may award—

19 (i) treble damages;

20 (ii) reasonable attorney's fees and liti-
21 gation costs; and

22 (iii) any other relief, including equi-
23 table or declaratory relief, that the court
24 determines appropriate.

1 (3) ACTIONS BY STATE ATTORNEYS GEN-
2 ERAL.—In any case in which the attorney general of
3 a State has reason to believe that an interest of the
4 residents of such State has been or is threatened or
5 adversely affected by the engagement of any person
6 in an act or practice in violation of this section, or
7 a regulation promulgated thereunder, the attorney
8 general of the State, may as *parens patriae*, bring
9 a civil action on behalf of the residents of the State
10 in an appropriate State court or an appropriate dis-
11 trict court of the United States to obtain appro-
12 priate relief, including equitable relief and monetary
13 damages.

14 (4) INJUNCTIVE AND EQUITABLE RELIEF.—In
15 any action described in paragraph (1), (2) or (3),
16 the applicable court, on a finding that a person is
17 in violation of this section, shall issue an order re-
18 quiring such person—

19 (A) to cease and desist from such violation,
20 and, if applicable, divest an entity of such per-
21 son; and

22 (B) to disgorge any revenue received from
23 an entity subject to divestment for the period of
24 such violation.

1 (5) RIGHT TO JURY TRIAL.—In any action
2 brought under paragraph (1), (2), or (3), either
3 party, upon request, shall have the right to a jury
4 trial.

5 (f) EFFECTIVE DATE.—The requirements of this sec-
6 tion shall take effect on the date that is 1 year after the
7 date of enactment of this Act.

8 **SEC. 3. FEDERAL HEALTH PROGRAMS.**

9 Section 1128(b) of the Social Security Act (42 U.S.C.
10 1320a–7(b)) is amended by adding at the end the fol-
11 lowing new paragraph:

12 “(18) VIOLATIONS OF RESTRICTIONS REGARD-
13 ING MANAGEMENT SERVICES ORGANIZATION.—Any
14 entity that violates the requirements described in
15 section 2 of the Stop Corporate Takeovers of Physi-
16 cians Act of 2026.”.

17 **SEC. 4. PREEMPTION.**

18 Nothing in this Act shall be construed to preempt,
19 displace, or supersede any State law that—

20 (1) imposes equal or more stringent ownership
21 and control requirements on medical practices than
22 the requirements imposed under this Act, including
23 a State law that applies such requirements to any
24 entity exempt from the requirements imposed under
25 this Act;

- 1 (2) affords equal or greater protection to licens-
- 2 ees than the protections provided under this Act; or
- 3 (3) imposes equal or more stringent restrictions
- 4 on management services organizations than the re-
- 5 strictions imposed under this Act.