

# United States Senate

WASHINGTON, DC 20510

December 16, 2025

Ambassador Jamieson Greer  
United States Trade Representative  
Executive Office of the President  
600 17th Street NW  
Washington, DC 20508

Dear Ambassador Greer:

We write with concern following reports that you are refusing to provide Congress and the American public with a written report detailing the Trump Administration's objectives for the U.S.-Mexico-Canada Agreement (USMCA) renegotiations.<sup>1</sup> The USMCA has direct impacts on the economic and overall wellbeing of every single American, and a botched renegotiation by the Trump Administration could result in increased prices, lost jobs, and lower economic growth. The Trump Administration should not be hiding its goals and agenda for this renegotiation behind closed doors, and we urge you to publish a complete written report, accessible to the public, outlining your negotiating objectives before the statutory deadline of January 2, 2026.

Congress and the public should have the opportunity to review the Administration's goals and understand which interests have influenced the office of the U.S. Trade Representative (USTR)'s approach. This is particularly important because the Trump Administration has implemented the entirety of its disastrous trade agenda behind closed doors, without Congressional approval or public input. President Trump, rather than making decisions that benefit all Americans, appears to be easily influenced by big corporations and CEOs who shower him with gifts and flattery. And USTR has engaged in unprecedented secrecy while negotiating trade deals—with the exception of sharing insider information with Wall Street and business executives.<sup>2</sup> As the statutorily required USMCA review is underway, it is becoming increasingly clear that the Trump Administration will apply this same approach to the renegotiation.

Prior to the statutorily required joint review of the USMCA, USTR is required to solicit input from stakeholders and the public through a notice and comment period and public hearings.<sup>3</sup> It then uses this feedback to develop its negotiating objectives. USTR is required, by January 2, to "report to the appropriate congressional committees regarding .... the operation of the USMCA

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1 Inside U.S. Trade, "Finance aide: USTR says its report on USMCA review will be delivered orally," Margaret Spiegelman, December 9, 2025, <https://insidetrade.com/daily-news/finance-aide-ustr-says-its-report-usmca-review-will-be-delivered-orally>.

2 Letter from Senator Warren to Secretaries Lutnick and Bessent and Ambassador Greer, May 12, 2025, [https://www.warren.senate.gov/imo/media/doc/letter\\_to\\_admin\\_re\\_bilateral\\_trade\\_negotiations.pdf](https://www.warren.senate.gov/imo/media/doc/letter_to_admin_re_bilateral_trade_negotiations.pdf); Letter from Senator Warren to Secretary Bessent, April 25, 2025, [https://www.warren.senate.gov/imo/media/doc/letter\\_to\\_bessent\\_re\\_tariff\\_leaks1.pdf](https://www.warren.senate.gov/imo/media/doc/letter_to_bessent_re_tariff_leaks1.pdf).

3 H.R.5430 - United States-Mexico-Canada Agreement Implementation Act, <https://www.congress.gov/bill/116th-congress/house-bill/5430/text/pl>.

.... the precise recommendation for action to be proposed at the [USMCA] review and the position of the United States with respect to whether to extend the term of the USMCA.”<sup>4</sup> Historically, USTR has complied with similar mandates regarding trade negotiations and agreements by providing Congress with a written report detailing its objectives, which it then shares with the public. In 2017, the first Trump Admin posted its written negotiating objectives for the NAFTA renegotiations that led to USMCA.<sup>5</sup>

USTR has recently wrapped up its public comment period and is developing its negotiating objectives. But recent reports have indicated that, instead of providing a written report, you plan only to conduct an oral, closed-door ninety-minute "briefing" for members of the Senate Finance Committee.<sup>6</sup> This meeting does not provide Senators with fulsome analysis by USTR of the pact's operations to date, which have not met the goals set forth by Trump when the deal was signed. Nor does a briefing offer detailed information on how the administration intends to handle the review process or the opportunity to meaningfully engage with the material in the way a written report would allow. USTR has received a high volume of comments from stakeholders, and we are skeptical that each of those comments and USTR's responses can be effectively addressed in a ninety-minute verbal briefing. Nor will this members-only meeting be made available to the public, as written reports with negotiating objectives typically are.

Moreover, avoiding fulsome written reporting during the first USMCA six-year review sets a bad precedent for future reviews.

This lack of transparency leaves Americans in the dark as to the Administration's goals in the renegotiation process—and exactly which voices have shaped USTR's thinking. In its public outreach, USTR received extensive input from labor groups on behalf of workers urging for a stronger Rapid Response Mechanism (RRM) to more effectively address labor abuses under USMCA, while environmental groups advocated for stronger environmental protections and enforcement. But corporate lobbyists and industry-aligned groups submitted even more feedback, advocating for policies that advance their corporate interests—often at the expense of workers and consumers. Big tech-funded groups hoping to advance their “digital trade agenda” called on USTR to use trade deals to preempt common sense regulations promoting competition or consumer protections,<sup>7</sup> while big corporations advocate for policies that enable them to avoid paying taxes in other countries.<sup>8</sup> And this input is in addition to the undisclosed number of behind-closed-door meetings that USTR has taken with corporate lobbyists. In order to see whose interests USTR is prioritizing in its USMCA review, it must provide Congress and public

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4 *Id.*

5 Office of the U.S. Trade Representative, “Summary of Objectives for the NAFTA Renegotiation,” July 17, 2017, <https://ustr.gov/sites/default/files/files/Press/Releases/NAFTAObjectives.pdf>.

6 Inside U.S. Trade, “Finance aide: USTR says its report on USMCA review will be delivered orally,” Margaret Spiegelman, December 9, 2025, <https://insidetrade.com/daily-news/finance-aide-ustr-says-its-report-usmca-review-will-be-delivered-orally>.

7 ITIF, “Comments to USTR Regarding the Trade Agreement Between the United States, Mexico, and Canada,” Rodrigo Balbontin and Stephen Ezell, November 3, 2025, <https://itif.org/publications/2025/11/03/comments-to-ustr-regarding-the-usmca-trade-agreement/>.

8 U.S. Chamber of Commerce, “Opening Remarks to the USTR on the Operation of USMCA,” Neil Herrington, December 04, 2025, <https://www.uschamber.com/international/opening-remarks-to-the-ustr-on-the-operation-of-usmca>.

with a written report—enabling the public and Congress to advocate for policies that help Americans and, if necessary, fight back against corporate influence.

Americans deserve to know what the Administration’s negotiating priorities are and how industry perspectives and pressure from big corporations will affect the Administration’s agenda. we urge you to publish the report as soon as possible and allow for public comment.

Due to the importance of this matter, and in order to inform our legislative responsibilities with regard to the nation’s trade policy, we request that you respond to the following questions by December 30, 2025:

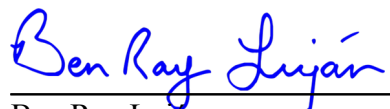
- How did USTR develop its objectives, and which stakeholders were involved in deciding on these objectives?
  - Were these objectives shared with others in the Administration?
  - Were these objectives shared with other stakeholders?
- Will you commit to publicly posting the Administration’s negotiating objectives by January 2?
- Will you commit to providing Congress with a written report detailing the Administration’s negotiating objectives even if after January 2?
  - If not, why do you believe it is appropriate for USTR to negotiate such an important trade agreement without providing detailed information on your goals and agenda to Congress and the public?

Thank you for your attention to this important matter.


Sincerely,



Elizabeth Warren  
United States Senator



Ben Ray Lujan  
United States Senator



Tina Smith  
United States Senator